Intelligence MEMOS



From: Ken Engelhart

To: Canadians Concerned about Net Neutrality

Date: December 3, 2019

Re:

LOOK, THE US ENDED NET NEUTRALITY AND THE SKY DID NOT FALL

Two years ago, I made an unpopular prediction: that the US plan to scrap network neutrality rules, which require that Internet service providers treat all data equally, would not break the Internet.

Contrary to the dire forecasts of pro-regulation groups, I thought the Federal Communications Commission measure wouldn't amount to much. Net neutrality regulation was pretty pointless, and that removing it would be uneventful, and certainly not bad for US broadband.

This view was received with a fair amount of hostility. One reader memorably proposed on Twitter that I have intimate relations with my own eyeball.

"You are clearly flexible enough and already blind," he wrote.

Two years later, however, my prediction has borne out in ways that speak to the resiliency and self-regulating potential of the Internet we know and love. Most notably, the net has not slowed, as pro-regulation stalwarts insisted it would. In fact, it has become faster. In 2017, the average US speed was 73 million bits per second (Mbps); today, it is a blazing 124 Mbps.

Consider the context from late 2017. Many so-called digital thought leaders warned that without net neutrality laws, the Internet would become a sluggish, halting version of its former self.

How would this happen? Pro-regulation types thought the FCC decision would create a "two-tier Internet" by allowing ISPs to charge websites and apps for access to the net – and to slow or block sites that refused to pay. Since only the big websites could afford the fees, little guys and new players would inevitably die out. So, too, would the free and fair Internet and the future of Internet innovation. In the meantime, ISPs would start censoring content, according to their own whims and market incentives.

As a longtime telecommunications lawyer, I didn't buy it. The ISPs, after all, had never tried to extort money from websites in the years before net neutrality regulations were put in place. If that was going to be profitable, they would have already tried it. What's more, there is a competitive ISP market that dissuades providers from degrading their own services. And if the ISPs blocked content that competed with the ISPs' own services, the Federal Trade Commission was empowered to step in to punish anticompetitive behaviour.

Indeed, the so-called "two-tier" Internet never came to be. Websites and apps continue to access the whole Internet: unimpeded by additional costs. No ISPs are censoring web content.

Canada offers an interesting point of comparison – and a kind of natural experiment. Around the same time that the US got rid of net neutrality laws, this country passed some of the strictest net neutrality regulations in the world. You might have expected that as a result two very different Internets would develop in the two countries.

It didn't happen. The US and Canada have the same Internet, with almost identical average speeds. Users sitting in their dens can not tell the difference.

What does this tell us? It suggests that net neutrality regulations have very little practical effect. In the end, it seems that public interest groups and regulators were selling the public elephant repellant: a harmless, but useless spray, meant to defend against a threat that does not exist.

Why then, you might ask, shouldn't countries impose net neutrality laws anyway, just in case? The answer is that regulations can have unintended and negative side effects. In Canada, for instance, net neutrality regulations prevented Quebec's Videotron from providing free data for music downloads to its cellphone customers. As a result, Quebec consumers lost out on free stuff.

In October, the US Court of Appeals for the D.C. Circuit upheld the FCC's 2017 decision. The court stated that although the FCC is not permitted to impose a blanket prohibition on state legislation, it can block specific state laws that conflict with its decision. At least for a while, the lack of net neutrality regulation will stand.

I think we should relax and enjoy the Internet. The modern Internet is "neutral," not because the government made it so, but because it evolved naturally that way. Neutrality, in other words, is an organic and emergent product of the Internet and we don't need fancy regulations to keep it that way.

Ken Engelhart is a lawyer specializing in communications law, an adjunct professor at Osgoode Hall Law School and a senior fellow at the C.D. Howe Institute. To send a comment or leave feedback, email us at <u>blog@cdhowe.org</u>.

The views expressed here are those of the author. The C.D. Howe Institute does not take corporate positions on policy matters.